

BASUTOLAND, BECHUANALAND PROTECTORATE, SWAZILAND.

**HIGH COMMISSIONER'S NOTICE
No. 109 of 1942.**

CONTROL OF PAPER.

It is hereby notified for general information that, under and by virtue of the powers vested in him by section *one* of the Basutoland Emergency Powers (Defence) Proclamation, 1939 (No. 35 of 1939), section *one* of the Bechuanaland Protectorate Emergency Powers (Defence) Proclamation, 1939 (No. 36 of 1939), and section *one* of the Swaziland Emergency Powers (Defence) Proclamation, 1939 (No. 37 of 1939), respectively, His Excellency the High Commissioner has been pleased to prohibit and order as follows:--

1. No person shall use any paper:
 - (a) to print any newspaper or news-bulletin unless the consumption of paper or newsprint is reduced by forty per cent. (40 per cent.) of the total weight of paper used for any such newspaper or news-bulletin for the twelve months immediately preceding the 1st August, 1939, and provided the number of unsold returned copies shall not exceed one per cent. (1 per cent.) of the reduced total weight of paper consumed; provided further, that any newspaper consisting of not more than four pages measuring 25 inches by 20 inches, or the equivalent thereof, per issue, shall be exempt from the reduction imposed by this paragraph;
 - (b) to print any periodical or magazine unless the weight of paper or newsprint used in the printing thereof is reduced by forty per cent. (40 per cent.) of the total weight of paper used for any such magazine or periodical for the twelve months immediately preceding the 1st August, 1939, and provided that the number of unsold returned copies shall not exceed five per cent. (5 per cent.) of the number of copies issued for sale. The provisions of this paragraph shall not apply to any periodical or magazine using less than 1,000 lb. weight of paper per annum;
 - (c) to print any newspaper, news-bulletin, magazine or periodical, the publication of which was commenced on the 1st August, 1939, or any subsequent date prior to the

date of this notice, unless the weight of paper used in the printing thereof is reduced by forty per cent. (40 per cent.) of the weight of paper used during the first six months of publication of such newspaper, news-bulletin, magazine or periodical, and provided that the number of unsold returned copies shall not exceed five per cent. (5 per cent.) of the number of copies issued for sale. The provisions of this paragraph shall not apply to any periodical or magazine using less than 750 lb. weight of paper per annum;

- (d) to print any contents bill of any newspaper, news-bulletin, magazine or periodical;
- (e) to print or make or publish any newspaper, news-bulletin, magazine, periodical, catalogue, pamphlet or programme of any description that was not printed or made before the date of publication of this notice;
- (f) to print or publish any newspaper, news-bulletin, magazine or periodical at more frequent intervals than the regular or irregular intervals at which it was printed and published during the six months immediately preceding the date of this notice;
- (g) to print any catalogue, price list, or programme (including any programme relating to any race, sport or athletic meeting or to any entertainment) unless the size of such catalogue, price list or programme is one-half or less of its normal size when printed in 1939.
Size shall be measured by—
 - (i) the number of pages; or
 - (ii) the dimension of pages; or
 - (iii) the quantity of paper used in printing such catalogue, price list or programme;
- (h) to print any type of poster exceeding 2,400 square inches without the prior authority of the Controller. (This does not prevent the hand lettering of window cards or posters not exceeding twelve copies);
- (i) to print or duplicate any document, other than those items dealt with in paragraphs (a) to (h) hereof, which will consume more than 200 lb. weight of paper per annum, without the prior authority of the Controller;

- (j) Notwithstanding any of the foregoing provisions, the Controller may direct any firm or person publishing a newspaper, news-bulletin, periodical or magazine to vary the paper consumption thereof by such percentages as he may, in his discretion, from time to time determine.

NOTE.—For the purposes of sub-paragraphs (a), (b) and (c) above, any reduction in the substance of paper used shall be deducted before any calculations are made.

2. No person shall supply or use any paper or card—

- (a) to print or make any label to be affixed to any bottle, tin, package or other container unless the size of such label—

(i) does not exceed $1\frac{1}{2}$ inches in depth;

or

(ii) is one-half or less of its normal size when last printed;

- (b) to print or make any tram or bus ticket in sizes larger than the following:—

Cash tickets $2\frac{1}{2}$ inches by $1\frac{1}{4}$ inches.

Coupon tickets $3\frac{1}{4}$ inches by $1\frac{1}{4}$ inches.

Only one ticket shall be tendered and accepted for each unbroken journey.

Existing stocks of such printed labels, etc., may be used provided the Controller is advised by the user, of any such printed stock in excess of six months' normal requirements calculated from the 19th February, 1942;

- (c) to print any repeat of any printed document, book or form (including any such document, book or form of which the dimensions are prescribed by law) except in a size which represents at least twenty-five per cent. (25 per cent.) reduction in the dimensions of such document, book or form, provided that in the case of a further reprint a second reduction shall not be compulsory unless it can be conveniently made. (Statutory Customs forms are exempted from this provision);

- (d) to print or publish any telephone directory more than once in each calendar year, provided, however, that the Controller may authorise the printing or publication of any supplement to any such telephone directory;

- (e) to print or make or publish any city, town, or other guide book. Publicity Associations may, however, be supplied with publicity literature in lieu of guide books or

other previously published literature, not exceeding a single sheet 12½ inches by 20 inches printed both sides and folded and in quantities not exceeding six months' supply, including stocks in hand, provided such publicity literature shall not use more than fifty per cent. (50 per cent.) of the paper used in the production of the city, town or other guide book as the case may be;

- (f) (i) to make or print any calendar or almanac which exceeds in size 15 inches by 12 inches or the equivalent area in square inches, or which consists of more than one thickness of mounting material; provided that a picture pasted or otherwise affixed to the mounting material shall not be regarded as an extra thickness; or
- (ii) to make or print any calendar pad or almanac pad which exceeds in size 7½ inches by 10 inches or the equivalent in square inches:

Provided that the Controller may authorise the completion of any calendar, almanac, calendar pad or almanac pad which exceeds these specifications and which was in process of manufacture at the date of promulgation of these regulations, in which case the printer or manufacturer shall affix to each calendar, almanac, calendar pad or almanac pad, either on the back or underneath the date pad, a statement that the Controller has authorised its completion and the date of such authority;

- (g) to print any "with compliments" slips;
- (h) to make or print any labels, bands or wrappers for bread of any description of a size larger than 1 inch by 1 inch, or to use any paper for wrapping bread or pies except for loaves or pies sold over the counter to the consumer.

3. (1) No person shall supply to any other person any paper, card or cardboard in excess of six months' normal requirements of such other person.

(2) No person shall use in printing, for himself or any other person, any paper, card or cardboard in excess of six months' normal requirements of himself or such other person.

(3) No person shall acquire any paper, card or cardboard in excess of his normal requirements for six months:

Provided that, for the purpose of this regulation—

- (i) no person shall supply or print any paper, card or cardboard to or for any other person unless such other person delivers to the supplier or printer a signed statement that the quantity of material ordered, together with stocks in hand, does not exceed six months' normal requirements;
- (ii) "six months' normal requirements" shall mean one-half of the quantity of such paper, card or cardboard (printed or otherwise) used by such person during the year 1941.

4. No manufacturer or wholesale distributor shall, in wrapping or packing any article—

- (a) use or provide any paper, wrapping or paper packing material to wrap or pack any article which does not reasonably require any such packing or wrapping for its protection;
- (b) use or provide a greater quantity of paper, wrapping or packing material than is reasonably required for the protection of the article; provided that sweets, including chocolates, shall not be packed in more than one wrapper;
- (c) use or provide any paper wrapper, carton or container the substance of which exceeds what is reasonably required for the protection of the article;
- (d) use or provide any paper wrapping or additional carton or container for goods packed in bottles or containers, provided that the goods so wrapped or packed may be packed in outer containers of ten pounds or more (nett weight of contents of bottles or inner-containers).

5. No person who carries on the business of selling goods by retail shall use or provide any paper, paper bags, carton or paper container—

- (a) for the packing or wrapping of any goods sent out "on approval";
- (b) for the packing or wrapping of any goods, except in the case of unprotected foodstuffs or of any article which has to be delivered at some place other than in or about the retailer's premises, unless—
 - (i) such goods would, if treated with ordinary care, be damaged through lack of packing; or
 - (ii) such goods would by their nature cause damage or nuisance;
 - (iii) such goods weigh in the aggregate 10 lb. or more.

6. No person who carries on the business of—

- (a) selling goods by retail;
- (b) dry cleaning;
- (c) a laundry;

shall use any cardboard container to deliver goods to customers unless—

- (i) such goods are to be sent by post or rail; or
- (ii) such goods, already packed in small containers, aggregate a weight of 10 lb. or more.

7. (1) No person shall, save as is hereinafter provided, manufacture or use any board, card or cardboard of any description for any immediate containers for the packing of any of the following commodities or articles:—

Adhesive tape.
Bacon.
Bathsalts or crystals.
Brilliantine and other hair dressing.
Butter.
Cake of all descriptions.
Candies and cut peel.
Cigars.
Cleaning powder for buckskin, canvas, suede or linen boots and shoes.
Cocoanut, desiccated.
Cocoanut oil.
Coffee and coffee mixtures.
Dried and glace fruits.
Dried peas and beans.
Fishing bait.
Fishing tackle.
Floor and stoep polish.
Nuts.
Sausages.
Sugar of all descriptions.
Sulphur candles.
Sweet or chocolate slides for slot machines.
Typewriter ribbons.
Articles to be drawn from any Christmas or other lucky dip.
Bird food.
Broom heads.
Brushes (including tooth brushes).
Dripping.
Fat or fats (including all edible fats, but excluding lard).
Golf balls.
Nail polish.
Sanitary towels.
Seeds.
Soap of all descriptions, excluding scouring and other soap powders.
Tea (including Rooibosch tea).
Tennis balls.
Tooth paste in tubes.
Writing ink (fluid or powdered):

Provided that this shall not prohibit the manufacture or use of any such immediate containers where

the total nett weight of the contents of each container is not less than 24 lb., and provided further that paper packing may be used for all the above commodities or articles, subject to the following restrictions:—

- (a) Soap shall not be double wrapped in paper;
- (b) tea and coffee shall not be packed in quantities of less than 4 ozs. nett.

(2) No person shall use any paper, cardboard or cardboard of any description in the manufacture of—

- (a) immediate containers of the type commonly known as mono-containers for the packing of any of the following commodities or articles:—

- Christmas and other puddings, other than for export;
- chutney and pickles;
- fish and sandwich paste;
- grated biltong;
- jelly crystals;
- mincemeat;

- (b) immediate containers known as composite containers, in which tin and cardboard both form a part, except in such sizes as are approved by the Controller; nor shall such containers be used for the packing of commodities or articles other than such as are approved by the Controller.

(3) No person shall use, except as herein provided, any board, card or cardboard of any description for the manufacture of any article other than a container, without the permission of the Controller.

8. (1) No person shall pack or supply sweets of any description, including chocolates, in an immediate container made from board, card or cardboard except in accordance with the following provisions:—

- (a) *Chocolates, Marzipan Selections, Mixtures and other lines of sweets other than those specially provided for in (b), (c), (d), (e) and (f) of this sub-section—*

- (i) if sold at a wholesale nett price of less than one shilling and three pence per lb., shall not be packed in a container in quantities of less than 10 lb. nett weight;
- (ii) if sold at a wholesale nett price of not less than one shilling and three pence, but less than two shillings per lb., shall not be packed in a container in quantities of less than 5 lb. nett weight;

(iii) if sold at a wholesale nett price of two shillings per lb. or more, shall not be packed in a container in quantities of less than 1 lb. nett weight.

(b) *Wrapped Toffees, Wrapped Caramels, Pan goods and Lozenges* shall not be packed in a container in quantities of less than 10 lb. nett weight.

(c) *Boilings (Unwrapped)*—

(i) if sold at a wholesale nett price of less than one shilling per lb. shall not be packed in a container in quantities of less than 7 lb.;

(ii) if sold at a wholesale nett price of one shilling per lb. or more, shall not be packed in a container in quantities of less than 4 lb.

(d) *Boilings (Wrapped)*—

(i) if sold at a wholesale nett price of less than one shilling and three pence per lb., shall not be packed in a container in quantities of less than 10 lb.;

(ii) if sold at a wholesale nett price of one shilling and three pence per lb. or more, shall not be packed in a container in quantities of less than 5 lb.

(e) *Gums and Pastilles*, shall not be packed in a container in quantities of less than 5 lb.

(f) *Crystallised Fruits*, shall not be packed in a container in quantities of less than 5 lb.

(g) *Sweets or Chocolates known to the trade as:—*

(i) *1d. lines*, shall not be packed in a container in quantities of less than $\frac{1}{2}$ gross;

(ii) *3d. lines*, shall not be packed in a container in quantities of less than 4 dozen;

(iii) *6d. lines*, shall not be packed in a container in quantities of less than 2 dozen;

(iv) *1s. lines*, shall not be packed in a container in quantities of less than 1 dozen.

(2) No person shall pack or supply jellies in an immediate container made from board, card or card-board, in quantities of less than 1 lb. nett weight.

9. No manufacturer or wholesale distributor shall, except as provided in these regulations, use any outer container or package made from board, card or card-board for the distribution of goods to wholesale or retail dealers unless—

(1) the goods packed in such containers are of an aggregate weight of 24 lb. or more; or

(2) the cubic capacity of the container is not less than $\frac{1}{2}$ cubic feet; or

- (3) the total weight of goods ordered for delivery at any one time is less than 24 lb. and the goods have to be carried by rail;

Provided that containers or packages not conforming to these regulations and manufactured prior to the date of this Notice may, with the prior consent of the Controller, be used, and that particulars and stocks in hand of such containers or packages are sent to the Controller within fourteen days of the date of this Notice and a list kept of all deliveries of such packages or containers for submission to the Controller at any time on his request.

10. (1) No person shall use any paper, card or cardboard of any description—

- (a) to print, make or produce for advertisement purposes any view card, picture or other post-card, picture card or album;
- (b) to print, make or produce any view card or picture postcard, for sale by retail, except such postcards as are sold at any post office;
- (c) for containers for retail disposal of goods already packed in other material;
- (d) for any mounting board or stiffener in the packing of clothing or apparel;
- (e) in the manufacture of any fancy or irregular shaped cardboard box;
- (f) to manufacture ice-cream containers or drinking cups;
- (g) to manufacture any box or cardboard container for the packing of all types of footwear or clothing, provided that boxes or cardboard containers to hold not less than 24 lb. nett per container and that existing stocks may be used for transfer from factory to wholesaler and/or retailer;
- (h) to manufacture any serviette, d'oyley, handkerchief, facial tissue, cleansing tissue, tablecloth, cup, saucer, plate, basket, decoration, confetti or crackers;
- (i) to manufacture any envelope for gramophone records having a substance greater than 40 lbs. per 480 sheets, size 10 inches by 30 inches;
- (j) to manufacture after the 30th June, 1942, any advertising show card, advertising display card, advertising novelty, counter display or window display device;
- (k) to manufacture any menu card or bill of fare having a total area (measured on one side of each of its sheets including any cover) greater than 50 square inches;
- (l) to manufacture any carton or package for use as a dummy;
- (m) to manufacture any drip mat, table mat or other table stationery;

(n) to manufacture any tag labels of a size larger than $4\frac{1}{2}$ inches by $2\frac{3}{8}$ inches;

(o) to manufacture any "carrier bag".

(2) After the thirtieth day of June, 1942, no manufacturer shall pack or otherwise enclose any picture card with any product manufactured by him.

(3) After the thirtieth day of June, 1942, no manufacturer or manufacturer's representative shall issue, give, or otherwise distribute with or in connection with any product manufactured or distributed by such manufacturer or representative, any album or container for picture cards.

11. No person shall use any paper in the manufacture of any of the following classes of stationery unless such classes comply with the specifications mentioned in regard to the respective classes:—

(a) *Exercise Books, Quarter Bound or Otherwise.*

(i) The size shall not exceed 8 inches by $6\frac{3}{8}$ inches.

The margin shall not exceed $\frac{1}{2}$ inch.

The substance shall not exceed 23 lb. per 500 sheets double foolscap.

Only one wire stitch shall be used in all books of 50 pages and under.

(ii) No cover shall be used in the manufacture of any exercise book of under 36 pages.

(iii) No board shall be used in the manufacture of any exercise or manuscript book of under 150 pages.

(b) *Writing Pads of all Descriptions.*—Pads shall be confined to the following sizes:—

(i) 10 inches by $6\frac{1}{2}$ inches;

(ii) 8 inches by $6\frac{1}{2}$ inches;

(iii) 8 inches by 5 inches.

The number of sheets per pad shall be confined to 50 or 100.

No board shall be used in the manufacture of any writing pad or pad of printed forms.

Only one sheet of blotting paper, not exceeding one-third of the size of the pad, shall be inserted in each pad.

(c) *Scribbling Pads.*—Shall only be made up from waste.

The size shall not exceed 8 inches by 5 inches.

Shall be glued and milled only.

The use of tops or board backs is prohibited.

(d) *Foolscap Sheets, Ruled and Plain.*—The substance shall not exceed 23 lb. per 500 sheets double foolscap.

(e) *Account Books.*

(i) *Cut Flush Account Books in ~~one or two~~ ^{two} quire only.*—The size shall not exceed 13 inches by 8 inches. The substance shall not exceed 23 lb. per 500 sheets double foolscap.

(ii) *Titled Account Books in two quire only.*—The size shall not exceed 13 inches by 8 inches. The substance shall not exceed 28 lb. per 500 sheets double foolscap.

(iii) *Counter Books in ~~one or two~~ ^{two} quire only.*—The size shall not exceed 13 inches by 5 inches. The substance shall not exceed 23 lb. per 500 sheets double foolscap.

(iv) No board shall be used in the manufacture of any line of stationery in book form, or in any book of printed forms where the contents are less than 150 pages, or the size less than 10 inches by 8 inches.

(f) *Reporters' Note Books shall be limited to either 100 or 200 pages.*

(g) *Memo Books with Pressing, American Cloth or Quarter-bound Covers.*—The substance shall not exceed 23 lb. per 500 sheets double foolscap.

(h) *Bookkeeping Exercise Books and Ruled and Perforated Examination Books.*—The substance shall not exceed 23 lb. per 500 sheets double foolscap.

12. No person may wrap, to indicate quantity of any articles of stationery or printed matter, except by means of a band not exceeding two-thirds of the depth or width of the size of the article to be wrapped.

13. No person who imports any type of paper, including cardboard, paperboard, strawboard and the like, both in the raw and in the manufactured or made-up form, shall, on importation, use or dispose of any of the said paper—

(a) unless the Controller has been advised of the quantity and details of any such importation; and

(b) until after the expiration of seven days from the date of receipt by the Controller of such advice.

14. Notwithstanding anything contained in this Notice, the Controller may, in his discretion, grant exemption from the whole or any of the provisions of this Notice to any person or in respect of any article mentioned herein.

15. No person shall dispose of paper cement bags otherwise than to cement producing companies or their authorised agents.

16. Any person who contravenes any prohibition hereby imposed shall be guilty of an offence and liable on conviction to a fine not exceeding two hundred pounds or to imprisonment for a period not exceeding one year, or to both such fine and imprisonment.

17. In this Notice unless inconsistent with the context:-

“ Controller ” means the Government Secretary;

applied to...
...
“ paper ” means all types of paper, including cardboard, paperboard, strawboard and the like, both in the raw and in the manufactured or made-up form, cellophane, rayophane, sidac, diaphane and all classes of cellulose film, pliofilm.

18. High Commissioner's Notice No. 61 of 1942 is hereby repealed:

Provided that any exemption granted under that Notice shall continue in force until withdrawn by the Controller.

By Command of His Excellency
the High Commissioner.

H. E. PRIESTMAN,
Administrative Secretary.

High Commissioner's Office.
Pretoria, 5th June, 1942.